

SAI PMF Progress Note

For the period September 2018 – June 2019

Prepared by the IDI for the CBC Meeting in Tokyo, July 2019

1. Introduction and purpose of this report

The Supreme Audit Institutions Performance Measurement Framework (SAI PMF) was officially endorsed at INCOSAI on the 8th of December 2016. The tool is firmly anchored in the INTOSAI Strategic Plan 2017-22, under Goal 2 “Capacity Development”. The CBC has assumed responsibility as a strategic lead on SAI PMF and is monitoring the execution of the SAI PMF Implementation Strategy 2017-19. The IDI is tasked with the operational responsibility for the roll out of SAI PMF. The CBC and the IDI are supported by an Independent Advisory Group (IAG), consisting of SAIs and development partners.

The purpose of this progress report is to provide the CBC, the IAG and other stakeholders with key information about progress towards achievement of the SAI PMF Strategy 2017-19 and the 2019 SAI PMF annual plan. In line with agreements, the IDI will prepare a thorough progress report for the whole of 2019 as part of its Performance and Accountability report for 2019.

2. Progress against SAI PMF Strategic Outcomes

As per the SAI PMF Implementation Strategy, a first key objective is to establish SAI PMF as a widely recognized tool in the INTOSAI community. There has been steady progress in the number of finalized SAI PMF assessments globally¹. There are 59 completed assessments, and another 22 currently in independent review or draft report phase and likely to be finalised in the coming months. Thus, the target of 75 assessments for 2019 is likely to be met or exceeded by the end of the year.

SAI PMF Strategy Outcome Indicator 1: Cumulative number of SAIs with a SAI performance report based on the SAI PMF framework a) First time assessment b) Repeat assessment

Milestone 2019: 75 a) 65 b) 10	Actuals as of June 2019: 59 a) 55 b) 4	Outlook end 2019: 81 a) 71 b) 10
--	--	--

The second outcome emphasizes the importance of reports being of high quality. To that end, the IDI offers to arrange for independent review, resulting in a formal statement that the report meets quality criteria. The indicator looks into the independent reviews done over the last three years. Of the 28 SAI PMF reports that have been finalised between June 2016 and June 2019, 17 have been independently reviewed by the IDI. This corresponds to 60% of SAI PMF reports finalised within the last three years and is a clear sign firstly that quality of reports is taken seriously, and secondly that the independent review function is highly relevant. Six additional reports are currently in an independent review process by the IDI.

SAI PMF Strategy Outcome Indicator 2: Percentage of conducted assessments finalized the last three years that includes a QA statement demonstrating independent verification of facts, as well as proper application of the SAI PMF methodology

Milestone 2019: 63%	Actuals as of June 2019: 60%	Outlook end 2019: 67%
----------------------------	-------------------------------------	------------------------------

¹ SAI PMF assessments are counted in the IDI SAI PMF monitoring system if the SAI has submitted corresponding information to the IDI, including on the start and end dates of the assessment, the approach employed, the assessment team members, and the objectives and use of results of the assessment. The majority of SAIs also choose to share the report confidentially with the IDI, even when they don't request an independent review.

Finally, the third strategic outcome looks into the actual use of the SAI PMF assessment results. The SAI PMF unit collects data on this via a survey, as well as through regular contact with SAIs and assessment teams. In all the 28 finalised assessments in the last three years, the SAIs have used the SAI PMF findings for developing or revising the SAI strategic plan and/or for planning of capacity development.

SAI PMF Strategy Outcome indicator 3: Percentage of conducted assessments finalized the last three years that are reported as having been used as basis for SAI strategic planning and/or capacity building projects.		
Target for 2019: LDC & LI = 80%; LMI = 75%; UMI = 65%; HI =50%	Actuals as of June 2019: LDC & LI = 100% (2 out of 2); LMI = 100% (10 out of 10); UMI = 100% (8 out of 8); HI =100 (8 out of 8)	Outlook end 2019: 100% for all OECD-DAC country income classifications

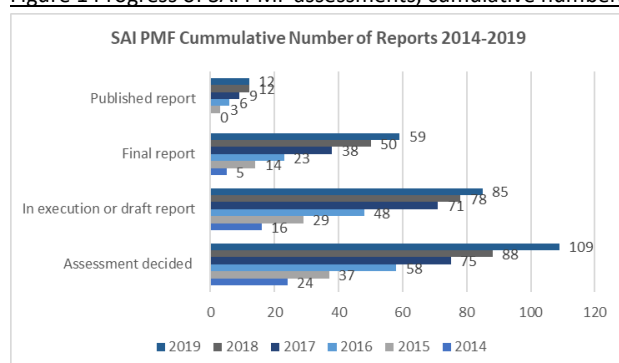
3. Key activities and achievements against SAI PMF functions

SAI PMF function 1: Strategic governance and advice

Responsibility for providing strategic governance and advice lies primarily with the CBC, supported by the IAG. A key task for the first half of 2019 has been to update the SAI PMF implementation strategy for the period 2020-2022. A draft strategy was prepared and consulted with key stakeholders. Being a light-touch revision, the implementation strategy's outcomes and functions remains the same as in the outgoing one. Some key highlights for the period ahead include a stronger emphasis on awareness-raising and quality, on having targeted regional approaches to support SAI PMF implementation, encouraging sharing of SAI PMF assessment results, as well as preparatory work in anticipation of revisions to the ISSAI framework.

SAI PMF function 2: Conduct of SAI PMF assessments

Figure 1 Progress of SAI PMF assessments, cumulative numbers



The decision whether or not to carry out a SAI PMF assessment lies with the SAI Head, but the IDI has a key responsibility for supporting and providing guidance to SAIs and assessment teams. As demonstrated by Figure 1, global conduct of SAI PMF assessments since 2014 has been impressive. Particularly noteworthy is the vast increase in newly decided upon assessments, expected to be finalised by the end of 2019 or beginning of 2020.

Data: SAI PMF monitoring sheet. Data for 2019 until 09 June only.

SAI PMF function 3: Support of Assessment Quality and Global Monitoring

Support to ensure quality of assessments is one of the key responsibilities of the IDI. It relates to being the global training body, support function and knowledge centre for SAI PMF. During the last year following activities were implemented with respect to the development of guidance and training materials:

- Refinement and expansion of the basic training course materials;
- Development of the advance course materials;
- Translation of new course materials in French and Spanish;
- Overview of tracking changes between different versions of SAI PMF for use in repeat assessments;
- Refinement of the draft independent review guidance note.

Delivery of courses and workshops is another key activity of the IDI with the objective of raising awareness and supporting the quality of SAI PMF assessments. The last year has been particularly intensive in that respect (Table 1). The number of trained assessors increased from 1164 in August 2018 to 1328 at the end of 2018. In addition, the first independent review course took place, for experienced assessors worldwide.

Table 1 SAI PMF training events August 2018 – June 2019

Type	Location, date and region
SAI PMF Basic courses	Lima, Peru (September 2018, OLACEFS) Madrid, Spain (October 2018, EUROSAI) Jakarta, Indonesia (November 2018, ASOSAI) Pretoria, South Africa (February 2019, AFROSAI-E)* Oslo, Norway (March 2019, EUROSAI)* Abu Dhabi, United Arab Emirates (March 2019, ASOSAI)* Nadi, Fiji (May 2019, PASAI)* Yaounde, Cameroon (May 2019, CREFIAF)*
SAI PMF Independent review course	Oslo, Norway (November 2018, global)
SAI PMF Advanced course	Lima, Peru (February 2019, OLACEFS)

*Part of a facilitation programme or under the Strategy, Performance Measurement or Reporting (SPMR) initiative.

SAI PMF function 4: Facilitate SAI PMF assessments and use of assessment results

A core activity under Function 4 is the provision of programs that facilitate the conduct of SAI PMF assessments and use of its results.

In early 2019, IDI launched the global roll-out of the Strategy, Performance Measurement and Reporting (SPMR) initiative. SPMR has the objective of promoting “strategically managed SAIs and INTOSAI regions leading to higher performance”. SPMR supports SAIs in strategic and operational planning, monitoring and reporting on performance. The SAI PMF is an integrated part of SPMR, and participating SAIs are supported for carrying out a SAI PMF assessment at the start to determine their strengths and weaknesses holistically and objectively. A repeat SAI PMF assessment of progress and performance improvements (end of strategic period) is also envisaged. SPMR is currently rolled out in four INTOSAI regions (AFROSAI-E, ASOSAI, EUROSAI, CREFIAF), with activities in ARABOSAI and OLACEFS anticipated to start later in 2019. The IDI provides two sequenced SAI PMF training courses (on planning and methodology and on review of draft reports), as well as remote and in-country support to assessment teams of SAIs participating in SPMR. With over 20 SAIs currently participating in SPMR and receiving intensive support for carrying out a SAI PMF assessment, SAI PMF global roll-out has received a significant boost.

In addition, also in early 2019, two stand-alone facilitation programs on the conduct of SAI PMF assessments were launched – one in ASOSAI (for the SAIs of Indonesia, Laos, Myanmar, provided in conjunction with SPMR), and one in PASAI (for the SAIs of Fiji, Kiribati, Vanuatu, Chuuk and Northern Marianas. Those entail the same approach as under SPMR but will conclude with the finalisation of the SAI PMF reports.

SAI PMF function 5: Independent Review

One of the key responsibilities of the IDI is to maintain the independent review (quality assurance) function for SAI PMF assessments. This entails an independent review of both the terms of reference and the draft SAI PMF report, to ensure adherence to the methodology. So far, independent reviews of terms of reference have been done for 49 out of 86 assessments where terms of references have been agreed. As regards the independent review of the draft reports, over the last year the IDI has completed nine independent reviews that have resulted into final reports. Another six reports are currently in the independent review process. An independent review course in November 2019 has addressed need for highly skilled reviewers with knowledge of Arabic, French, Portuguese, Spanish and Russian.

4. Resource overview

The staffing situation in the IDI as regards SAI PMF team has continued to improve as compared to 2018. Next to three dedicated SAI PMF managers, most of IDI staff working on capacity development has been trained in the methodology, and several have partaken in an assessment or envisage to do so imminently. In addition, one of the most experienced IDI staff who was involved in the development and piloting of the SAI PMF assessment methodology has returned from secondment. Associated staff costs are covered under IDI's budget.

In terms of program spending, budget execution for 2018 was almost 100% as compared to the revised SAI PMF budget approved in June of that year. Some higher spending on program management, which most notably includes costs for consultancy services, were offset by lower spending on Function 3, which covers training materials and courses.

The budget for 2019 places a heavy emphasis on regional facilitation, as done both within SPMR and stand-alone. Since many of the assessments under the regional facilitation programmes are currently under way, actual spending on Function 2, 3 and 4 is projected to remain in line with the budget. Costs for regional facilitation are covered mainly by the SPMR budget (funded by the Swiss Secretariat of Economic Affairs, SECO, and IDI basket funding). IDI basket funding covers the stand-alone regional facilitation program in ASOSAI, as well as some costs in the PASAI regional facilitation program².

Table 2 SAI PMF budget and spending 2017-2019

	2018 - budget	2018 – actual	2019 – budget	2019 – actual up to June 2019
Program management	356 400	507 430	28 000	85 046
Function 1 - Strategic governance and advice	49 734	55 561	11 000	0
Function 2 - Conduct of assessments	339 188	385 259	413 000	0
Function 3 - Guidance and monitoring	1 221 270	990 404	408 328	259 554
Function 4 - Regional facilitation	0	0	3 591 000	1 416 507
Function 5 - Independent review	364 500	330 167	353 000	41 538
TOTAL	2 331 092	2 268 822	4 804 328	1 802 645

² The PASAI regional facilitation programme is largely funded by the European Union.